CF OPERATING PROCEDURE NO. 50-9

STATE OF FLORIDA DEPARTMENT OF CHILDREN AND FAMILIES TALLAHASSEE, August 16, 2024

## Systems Management

### POLICY ON PROCUREMENT OF INFORMATION TECHNOLOGY RESOURCES

This operating procedure establishes the Department of Children and Families (Department) policy for the acquiring information technology (IT) resources and outlines the authorization process, including management of cyber supply chain risks.

BY DIRECTION OF THE SECRETARY:

(Signed copy on file)

COLE SOUSA
Chief Information Officer

SUMMARY OF REVISED, DELETED, OR ADDED MATERIAL

August 16, 2024: The annual review and revision completed, which includes the Department's establishment of an uniform cybersecurity chain risk management policy per Chapter 4.

This operating procedures supersedes CFOP 50-9, dated November 3, 2023.

**OPR: ITS** 

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#### Chapter 1

#### **GENERAL**

- 1-1. Purpose. This operating procedure tells you how to obtain information technology resources.
- 1-2. <u>Scope</u>. This operating procedure is applicable to all Department staff responsible for requesting IT resources, regardless of cost, supplier, or procurement method.

#### 1-3. Background.

- a. <u>Chapter 282</u>, Florida Statutes, makes each agency Chief Information Officer (CIO) responsible for "developing and implementing agency information resource management policies, procedures, and standards, including specific policies and procedures for review and approval of the agency's purchases of information technology resources."
- b. The Information Technology Governance Board (ITGB), which includes the CIO, will review and approve the allocation of major statewide information system resources, approve IT-related operating procedures, and set statewide office automation standards.
- c. Information Technology Resources are data and word processing hardware, software, services, supplies, contracted personnel, facilities, maintenance and training. The cost of such resources is the total price paid regardless of the type of purchase or payment schedule. When information technology resources are acquired as gifts or on loan, the cost basis is considered to be the fair market value.

### 1-4. Definitions.

- a. Cyber Supply Chain Risk Management (SCRM). The process by which the Department will identify assess, and provide requirements for third parties to ensure information security per 60GG-2.002(6).
- b. <u>Information Technology Governance Board (ITGB)</u>. Serves as the governance body for the Department's information technology function and sets policies for managing the Department's IT resources.
- c. <u>Information Technology (IT) resources</u>. Equipment, data or word processing hardware, software, programs, services, supplies, contracted personnel, facilities, network, infrastructure, maintenance, or technology-related training.
- d. <u>Non-standard IT resources</u>. Resources that are not identified as current agency standard in CFOP 50-7.
- e. <u>Standard IT resources</u>. Resources that are identified as current agency standard in <u>CFOP</u> <u>50-7</u>.
- f. Subject Matter Expert (SME). A member of the Department workforce who has the expertise to determine the appropriate oversight for third-party agreements.
- g. <u>Technology Standards Board (TSB)</u>. A workgroup comprised of IT staff, program office staff, and IT managers charged with review of statewide office automation standards.

h. <u>Total Cost</u>. Cost of all resources for an IT initiative, including both non-recurring and recurring costs for hardware, software, personnel, infrastructure, facilities and any other costs necessary to implement and function for the first two years, as well as costs of region IT support (installation, on-going support, and/or training). The cost is the total price paid regardless of how the purchase is made or how long it takes to pay for it. If IT resources are acquired as gifts or on loan, use the fair market value to determine the cost.

i. <u>Working Capital Trust Fund (WCTF)</u>. A funding source used when Information Technology Services makes purchases for customers. The actual dollars are in the customer's budget, and the funds are transferred into the WCTF to pay for the purchases.

## Chapter 2

#### ACQUIRING INFORMATION TECHNOLOGY RESOURCES

2-1. <u>Purpose</u>. This chapter outlines procedures for review and approval of IT resource procurements and other requirements based on allocation of IT operational resources, level of effort, project priorities, and funding sources.

### 2-2. Threshold for Review.

- a. The Secretary must review and approve any non-competitive IT procurements regardless of anticipated contract value.
- b. The ITGB will publish criteria to establish which projects or major acquisitions will require their review and approval.
- (1) Exception: Emergency purchases acquired in accordance with <u>Chapter 9</u>, paragraph 4.b of CFOP 75-2 for any amount do not require ITGB review regardless of amount.
  - (2) The ITGB must (re-)review and (re-)approve projects or major acquisitions if:

There is	AND the change
an increase in total cost of a project/procurement	causes the total cost to exceed the initial threshold for review.
a change in project scope	results in substantive changes to specifications or project schedule.

- (3) You may not divide acquisition costs (such as multiple elements of hardware, software, telecommunications and/or data processing services needed for a single project) into multiple procurements in order to avoid review.
- c. You must submit a decision memo for any IT acquisition that exceeds the thresholds specified for CIO or Region Administrator in current delegation letters.
- d. Refer to the charts in Chapter 3 to determine who must review and approve the acquisition of IT resources before initiating the ITGB process via Smartsheet, <u>Executive Governance Council New Project Request</u> form (henceforth known as the EGC Request).

## 2-3. ITGB Approval Process.

- a. If the ITGB must review and approve your request, you must submit an EGC Request at least two weeks before the ITGB scheduled meeting to allow sufficient time for board members to review the proposal.
- (1) The following table describes the required sections and content. If any section does not apply to a specific project, include the topic and indicate "N/A under the topic heading.

Section	Content
Executive Summary	1-page overview that provides description, justification, total cost, and major milestones.
Functional Requirements	Business need.
	How the IT resources will support the Department's strategic or operational plan.
	Proposed changes to business process.
	<ul> <li>Impact to existing system, staff, stakeholders, and existing processes.</li> </ul>
Funding and Benefits	<ul> <li>Total cost of acquisition(s) through first two(2) years of operation/use.</li> </ul>
	• Source(s) of funding. Itemized list of funds by source. If funds provided via legislative appropriation, provide documentation of legislative intent and amount appropriated. If funds include federal fund participation (FFP), provide proof of any federal prior approvals required.
	Benefits (tangible, with anticipated savings, cost avoidance, or revenue generation, and/or intangible).
	Cost Benefit Analysis (CBA).
Acquisition Method	Process for acquiring resources (such as RFQ, ITB, single source).
	If any portion of the acquisition will be single source, include reason why competitive acquisition cannot be used.
Technical Requirements	Estimated project duration including major milestones.
	Estimate of IT resources required and anticipated cost to develop and implement.
	Estimated operational cost of first two (2) years.
	Capacity analysis.
	<ul> <li>Results of TSB review of resource requirements, cost estimates, and conformation to established standards if required, including supply chain risk management scoring, refer to Chapter 4.</li> </ul>

- (2) Information Technology Services Strategic Planning and Performance (ITSSP) staff will provide support and technical assistance to ensure that the proposal sent to the ITGB for review is complete.
- (3) If required by the ITGB, an oral presentation describing the proposed project or acquisition must be given at the meeting. Appropriate support staff from the requesting office must be available to discuss budget, technical and procurement issues.
- (4) After review of the written proposal (and the oral presentation, if required), the ITGB will approve, disapprove, or request specific modifications before approval.

(5) Following ITGB review, you must submit a decision memo for any proposed non-competitive contracts or for any acquisitions that exceed delegation limits, as required in paragraphs 2-2 a and c.

- b. If the acquisition or project requires any federal prior approvals, ITS Strategic Planning staff will assist you with the submission of the appropriate documentation.
- c. Once all prior approvals have been received—decision memo, ITGB, and/or any necessary federal prior approvals—Information Technology Services Administrative Services (ITSAS) staff will coordinate review and approval of all procurement documents with contract management and/or legal staff; obtain approvals required by the Department of Management Services, Division of State Purchasing; and will handle the actual purchase if the funds are in WCTF. You must include proof of prior approval(s) (if necessary), any other required documentation, and a copy of any procurement document(s) that will be used to obtain the IT resources.

**Important:** DO NOT OBTAIN ANY VENDOR SIGNATURES.

## Chapter 3

### **EXECUTIVE GOVERNANCE COUNCIL PROJECT REQUESTS**

3-1. <u>Purpose</u>. This chapter provides instructions for developing and approving requests for purchase of IT resources.

# 3-2. Executive Governance Council New Project Request (EGC Request) Process

a. <u>Initiate</u>. You must use the Department's integrated document platform to obtain approval to acquire IT resources, regardless of cost, before purchase requisitions, direct orders, contracts, or any other method of acquisition are executed. The type and cost of resources determines the final level of EGC Request approval in each area.

# b. Approval Routes.

(1) Each requesting entity may establish internal approval routes to be used for that entity. The approval routes must also meet the criteria identified in the "Approval Routes and Thresholds" table for final (see paragraph 3-3 below) and be approved by the appropriate authority shown in the table below:

Approval Route Requestor	Approval Route Authority
Central Office	Staff Director,
	<ul> <li>Assistant Secretary, or</li> </ul>
	Deputy Secretary
Information Technology Services	Chief Information Officer

(2) All EGC Requests, regardless of threshold amount or type of IT purchase, must have local technical, budget, and appropriate office head approval before requesting any final approval.

Note: Some internal approvers may be the same as final approvers.

(3) The following table contains the minimum internal approvers.

EGC Request Origination	Internal Budget Approval	Internal Technical Approval	Office Approval
Central Office (CO)	Appropriate office budget authority	CO IT Manager	<ul><li>Program Office Director,</li><li>Assistant Secretary, or</li><li>Deputy Secretary</li></ul>
Information Technology Services (ITS)	ITS Administrative Services Director	ITS IT Manager	CIO

3-3. <u>Approval Routes and Thresholds</u>. The following tables give the final approval needed by type of resource and threshold amount, as well as any additional requirement for approval.

Note: Refer to CFOP 50-7 for current IT resource standards.

a. <u>Workstations (laptops or desktops)</u>. The EGC Request must include a vendor quote that contains configuration, warranty type, and length of warranty.

Threshold Amount	EGC Request Origination	Final Budget Approval Level	Final Technical Approval Level	Final Overall Approval Level
	Central Office	DCF Comptroller		
Any amount	Information Technology Services	ITS Administrative Services Director	ITS Production Services	CIO
	Institution	Institution Budget Director	Director	

# b. Standard Hardware/Software Other Than Workstations.

Threshold Amount	EGC Request Origination	Final Budget Approval Level	Final Technical Approval Level	Final Overall Approval Level
under \$500,000	Central Office	DCF Comptroller	CO IT Manager	<ul><li>Staff Director,</li><li>Assistant</li><li>Secretary,</li><li>or</li><li>Deputy Secretary</li></ul>
	Information Technology Services	ITS Administrative Services Director	ITS Production Services Director	CIO
\$500,000 or more	All areas	DCF Chief Financial Officer	ITS Production Services Director	CIO

c. <u>Non-Standard Hardware/Software Resources or No Standard Exists</u>. Any hardware or software not specified as a Department standard in <u>CFOP 50-7</u> requires TSB review and approval before final authorization of ECG Request.

Threshold Amount	EGC Request Origination	Final Budget Approval Level	Final Technical Approval Level	Final Approval Level
A	Central Office	DCF Comptroller	ITS Production	CIO
Any amount	Information Technology Services	ITS Administrative Services Director	Services Director	CIO

d. <u>IT Services</u>. IT services include staffing augmentation, consulting, or performance of IT-related functions through a contractual relationship (such as print services hardware or software maintenance).

Threshold Amount	EGC Request Origination	Final Budget Approval Level		Final Technical Approval Level	Final Approval Level
	Central Office	DCF Comptroller	•	ITS Production Services Director or	
Any amount	Information Technology Services	ITS Administrative Services Director	•	ITS Systems Development and Maintenance Director	CIO

## e. Data Center Connection and/or Major System Impact.

Threshold Amount	EGC Request	Final Budget	Final Technical	Final Approval
	Origination	Approval Level	Approval Level	Level
Any amount	All areas	ITS Administrative Services Director	ITS Production Services Director	CIO

## f. Provider Acquisitions.

Threshold	EGC Request	Final Budget	Final Technical	Final Approval
Amount	Origination	Approval Level	Approval Level	Level
Any amount	Circuit/Region	Appropriate Circuit/Region Budget Authority	Region IT Manager	Region Administrator

## g. Additional Requirements.

- (1) You may need TSB review (refer to Chapter 2, above) and a SCRM scoring (refer to Chapter 4) before you submit an EGC Request.
- (2) You must provide an approved decision memo before you submit an EGC Request if the amount exceeds delegated approval limits.
- (3) You must submit proof of any required federal prior approval(s) if any funding source(s) identified in the EGC Request includes federal financial participation.

(4) If you change an EGC Request after approval, you must re-submit the EGC Request for review. The re-submitted EGC Request will be processed as if it were an original submission.

- (5) EGC Requests having a statewide impact (major system initiatives) will require approval by the ICB.
  - h. <u>Reviews</u>. The ITGB may set standards for review of completed IT resource acquisitions. Region, institution, and/or ITS staff may be required to perform periodic audits to ensure that standards and procedures are being followed. Reports will be forwarded to the ITGB for review and corrective action, if requested.

## Chapter 4

# CYBER SUPPLY CHAIN RISK MANAGEMENT

4-1. <u>Purpose</u>. This chapter establishes the Department's cyber supply chain risk management (SCRM) process, which promotes IT resources' availability, integrity, and confidentiality by assessing and providing oversight of third parties per 60GG-2.002(6). This process involves procurement efforts, subject matter experts (SMEs), and the Department Information Security Manager to facilitate appropriate oversight.

### 4-2. Authority.

- a. Section 282.318, Florida Statutes (F.S.), 'State Cybersecurity Act.'
- b. Chapter 60GG-2, Florida Administrative Code (F.A.C.), 'Florida Cybersecurity Standards.'
- 4-3. <u>Statement of Policy</u>. The Department will plan and coordinate vendor reviews and oversight of security-related activities affecting Department applications per the roles and responsibilities described herein.
  - a. DCF Contract Manager for each contract will:
- (1) Determine the appropriate cybersecurity controls for each contract in collaboration with SMEs.
  - (2) Conduct audits and other control efforts specified within each contract.
  - (3) Submit SCRM security scoring requests to the OITS Security staff via the DCF Statewide Ticketing System.
  - b. Procurement staff will oversee and coordinate contract language requirements.
- c. OITS Security staff, which includes but is not limited to the DCF Information Security Manager or delegate, will:
- (1) Evaluate contract vendors using SCRM factors based on best practices, industry standards, and available IT resources.
- (2) Shall review each new or amended procurement proposal that requires a security rating score before ITGB approval, excluding acquisitions described per <a href="Chapter 9">Chapter 9</a>, paragraph 4.b of <a href="CFOP 75-2">CFOP 75-2</a>.
- (3) Communicate the SCRM scoring results to the DCF Contract Manager within (x) calendar days from the date of receiving the request, including but not limited to details of scoring criteria and actionable security compliance benchmarks.
- (4) Acceptable security rating scores are a B or higher. Security rating scores less than B shall be mitigated until scoring reaches an acceptable range.